For publication

REVIEW OF CODE OF CORPORATE GOVERNANCE AND THE ANNUAL GOVERNANCE STATEMENT

Meeting:	Cabinet Standards and Audit Committee
Date:	16th May 2017 24 th May 2017
Cabinet portfolio:	Cabinet Member for Governance
Report by:	Internal Audit Consortium Manager

For publication

1.0 **Purpose of report**

1.1 To Review compliance with the Code of Corporate Governance requirements during the year 2016/17 and to present the Annual Governance Statement and associated action plan.

2.0 **<u>Recommendations</u>**

- 2.1 That the Cabinet consider the following documents and refer any comments to the Standards and Audit Committee:
 - a) the Annual Review of the Local Code of Corporate Governance for 2016/17 (Appendix A);
 - b) The review of the key elements that comprise the Council's governance arrangements (Appendix B)
 - c) the Annual Governance Statement (Appendix C);
 - d) the Annual Governance Statement Action Plan (Appendix D).
- 2.2 That the Standards and Audit Committee:
 - a) consider the documents listed in 2.1 above, together with any comments from Cabinet;

- b) subject to any amendments that they consider appropriate, approve the Annual Governance Statement and Action Plan; &
- c) recommend that the Annual Governance Statement be signed by the Leader and Chief Executive.
- 2.3 That a review of the Code of Corporate Governance be undertaken in 12 months' time.
- 2.4 That progress on the Action Plan is monitored by the Corporate Management Team.

3.0 Report Details

Background

- 3.1 As good practice and to promote sound governance arrangements local authorities are recommended to adopt and regularly review a Code of Corporate Governance. The Code of Corporate Governance details the system by which the Council controls and directs its functions and how it relates to its local community. The overall aim is to ensure that resources are directed in accordance with agreed policy and according to priorities, that there is sound and inclusive decision making and that there is clear accountability for the use of those resources in order to achieve desired outcomes for service users and communities.
- 3.2 The Council's Code of Corporate Governance has been revised for 2016/17 following the issue of "delivering good governance in Local Government Framework 2016 Edition" by CIPFA/SOLACE. This Framework applies to annual governance statements prepared for the financial year 2016/17 onwards.
- 3.3 The Annual Governance Statement builds on the annual review of the Code of Corporate Governance. In England, the preparation and publication of an Annual Governance Statement is necessary to meet the statutory requirement set out in the Accounts and Audit (England) Regulations 2015. The Regulation requires authorities to prepare an Annual Governance Statement in accordance with "proper practices" in relation to internal control. The CIPFA / SOLACE framework, 'Delivering Good Governance in Local Government: Framework (2016)', defines such "proper practices".

- 3.4 The Annual Governance Statement should be an open and honest selfassessment of the organisation's performance across all of its activities, with a clear statement of the actions being taken or required to address areas of concern. The 2016 CIPFA/SOLACE Framework sets out the following core principles of good Governance:-
 - A) Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law;
 - B) Ensuring openness and comprehensive stakeholder engagement;
 - C) Defining outcomes in terms of sustainable economic, social and environmental benefits;
 - D) Determining the interventions necessary to optimize the achievement of the intended outcomes;
 - E) Developing the entity's capacity, including the capability of its leadership and the individuals within it;
 - F) Managing risks and performance through robust internal control and strong public financial management;
 - G) Implementing good practices in transparency, reporting, and audit, to deliver effective accountability.
- 3.5 Local authorities are required to prepare an annual governance statement in order to report publicly on the extent to which they comply with their own code of governance, which in turn is consistent with the good governance principles in the Framework.
- 3.6 Within the delivering good governance in Local Government Framework 2016 Edition is a list of the key elements of the structures and processes that comprise an authority's governance arrangements. The Corporate Management Team and other senior officers have reviewed the position in Chesterfield Borough Council against the key elements and this review is shown at Appendix B.

Review of compliance with the Code of Corporate Governance <u>requirements</u>

3.7 The Review in Appendix A shows that compliance with the Code requirements has been largely achieved during the year 2016/17. Where there is only part compliance or no compliance these areas have been addressed within the Annual Governance Statement Action Plan.

The Annual Governance Statement

- 3.8 The review of compliance with the Code of Corporate Governance helps to identify evidence which is then used in the Annual Governance Statement.
- 3.9 The guidance issued by the Chartered Institute of Public Finance and Accountancy (CIPFA) has also been used when producing the Annual Governance Statement. The Annual Governance Statement (Appendix C) and action plan (Appendix D) have been derived from a detailed review of the assurances by senior officers and from the work undertaken and risks identified by internal audit.
- 3.10 The Corporate Management Team and other senior officers have all been involved in the review.
- 3.11 The review indicates that many of the processes and procedures in place at Chesterfield Borough Council are compliant with good practice however there are a number of governance issues that are detailed within the annual governance statement that require addressing.
- 3.12 Where it has been found that there is a gap or an area where the system of internal control could be further improved, the relevant item has been incorporated into an Action Plan shown as Appendix D. The items in the Action Plan have been ranked, with the more significant issues being included in the Annual Governance Statement (Appendix C) that will be published with the Council's Statement of Accounts.
- 3.13 The Annual Governance Statement (Appendix C) follows the layout of a pro forma statement recommended by the CIPFA guidance. The Statement should be signed by the Leader of the Council and the Chief Executive.

4.0 Human resources / people management implications

4.1 None

5.0 Financial implications

5.1 There are no cost implications.

6.0 Legal and data protection implications

6.1 The preparation and publication of an Annual Governance Statement is necessary to meet the statutory requirement set out in the Accounts and Audit (England) Regulations 2015.

7.0 Consultation

7.1 The Corporate Management Team and other senior officers have been involved in the review.

8.0 Risk Management

8.1 The failure to operate a sound system of Corporate Governance would represent a significant risk to the Council. The review of the Code of Corporate Governance and the preparation of the Annual Governance Statement have resulted in the production of an action plan to address the risks identified. Progress against the action plan will be monitored by the Corporate Management Team and the Standards and Audit Committee.

9.0 Equalities Impact Assessment (EIA)

9.1 Whilst there are not considered to be any direct equalities impacts in relation to this report, sound corporate governance arrangements will support the achievement of the Council's equalities objectives.

10 Alternative options and reason for rejection

10.1 Not Applicable

11.0 Recommendations

- 11.1 That the Cabinet consider the following documents and refer any comments to the Standards and Audit Committee:
 - a) the Annual Review of the Local Code of Corporate Governance for 2016/17 (Appendix A);
 - b) The review of the key elements that comprise the Council's governance arrangements (Appendix B)

- c) the Annual Governance Statement (Appendix C);
- d) the Annual Governance Statement Action Plan (Appendix D).
- 11.2 That the Standards and Audit Committee:
 - a) consider the documents listed in 2.1 above, together with any comments from Cabinet;
 - b) subject to any amendments that they consider appropriate, approve the Annual Governance Statement and Action Plan; &
 - c) recommend that the Annual Governance Statement be signed by the Leader and Chief Executive.
- 11.3 That a review of the Code of Corporate Governance be undertaken in 12 months' time.
- 11.4 That progress on the Action Plan is monitored by the Corporate Management Team.

12.0 Reasons for recommendations

- 12.1 To enable the Cabinet and the Standards and Audit Committee to monitor compliance with the Code of Corporate Governance.
- 12.2 In order to comply with the requirements of the Accounts and Audit Regulations 2015.
- 12.3 To support the maintenance of sound governance arrangements within the Council.

Decision information

Key decision number	
Wards affected	All
Links to Council Plan priorities	All

Document information

	Report author	Contact number/email
nual (Sovernance Statement	6

	01246 345468			
Jenny Williams	Jenny.williams@chesterfield.gov.uk			
Background documents	5			
These are unpublished wo	rks which have been relied on to a material			
extent when the report wa	as prepared.			
Accounts and Audit (Engl				
	on – Delivering Good Governance in			
Local Government Frame	ework 2016 Edition			
LOCATION: Internal Audit	Office			
Appendices to the repo	rt			
Appendix A	Annual Review of the Code of Corporate			
Governance				
Appendix B Review of the key elements that comprise the				
Council's governance arrangements				
Appendix C	Annual Governance Statement			
Appendix D	Annual Governance Statement Action Plan			

Appendix A

<u>Chesterfield Borough Council</u> Local Code of Corporate Governance – 2016/17 Review

Principle A	A. Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law Local government organisations are accountable not only for how much they spend, but also for how they use the resources under their stewardship. This includes accountability for outputs, both positive and negative, and for the outcomes they have achieved. In addition, they have an overarching responsibility to serve the public interest in adhering to the requirements of legislation and government policies. It is essential that, as a whole
	the requirements of legislation and government policies. It is essential that, as a whole, they can demonstrate the appropriateness of all their actions and have mechanisms in place to encourage and enforce adherence to ethical values and to respect the rule of law.

Sub-principles (in bold) and behaviours and actions that demonstrate good governance in practice	Responsibility	Examples of systems, processes, documentation and other evidence demonstrating compliance	CBC Situation	Compliance Achieved
Behaving with integrity Ensuring members and officers behave with integrity and lead a culture where	Members, SLT, CMT	Codes of conduct	Member and Officers Codes of Conduct are within the Constitution	Yes
acting in the public interest is visibly and consistently demonstrated thereby		 Individual sign off with regard to 	Complaints procedure Councillor complaints assessed in accordance	

Annual Governance Statement

Sub-principles (in bold) and behaviours and actions that demonstrate good governance in practice	Responsibility	Examples of systems, processes, documentation and other evidence demonstrating compliance	CBC Situation	Compliance Achieved
protecting the reputation of the organisation		compliance with code	with the council procedure with various	
		 Induction for new members and staff on standard of behaviour expected 	All new staff have a Corporate Induction and follow an induction process with their line manager Councillors have training on standards generally and also specifically (relating to e.g. planning, licensing). Training is supplemented by updates and refresher sessions as well as advice as necessary	

Sub-principles (in bold) and behaviours and actions that demonstrate good governance in practice	Responsibility	Examples of systems, processes, documentation and other evidence demonstrating compliance	CBC Situation	Compliance Achieved
		 Performance appraisals 	All staff have annual performance appraisals, a 6 month review and 1:1's	
Ensuring members take the lead in establishing specific standard operating principles or values for the organisation and its staff and that they are communicated and understood. These should build on the Seven Principles of Public Life (the Nolan Principles)	Members, Monitoring Officer	Communicating shared values with members, staff, the community and partners	There is a Council Plan that includes a vision statement which is approved by Council on an annual basis. The Council Plan is cascaded down through SLT, CMT, service Managers meetings, team meetings and the Borough Bulletin.	Yes
Leading by example and using these standard operating principles or values as a framework for decision	Members, SLT, CMT	 Decision making practices Declarations of interests made at 	These are set out in the Constitution Declarations of interest are asked for at the start	Yes

Sub-principles (in bold) and behaviours and actions that demonstrate good governance in practice	Responsibility	Examples of systems, processes, documentation and other evidence demonstrating compliance	CBC Situation	Compliance Achieved
making and other actions		 meetings Conduct at meetings Shared values guide decision making Develop and maintain an effective standards committee 	of every Committee meeting Included in the Members Code of Conduct Protocols on Members/Officer relations There is an Audit and Standards Committee to consider these issues	
Demonstrating, communicating and embedding the standard operating principles or values through appropriate policies and processes which are reviewed on a regular basis to ensure that they are operating effectively	Monitoring Officer, Internal Audit Consortium Manager, HR, Policy and communication s Officer	 Anti-fraud and corruption policies are working effectively 	Anti-Fraud Bribery and Corruption policy approved by the Standards and Audit Committee September 16 and advertised to staff on the intranet and in the Borough Bulletin. Anti – fraud training	Yes

Sub-principles (in bold) and behaviours and actions that demonstrate good governance in practice	Responsibility	Examples of systems, processes, documentation and other evidence demonstrating compliance	CBC Situation	Compliance Achieved
			provided to officers and Members September 16.	
		 Up-to-date register of interests (members and staff) 	Members and staff are expected to declare any interests	
		 Up-to-date register of gifts and hospitality 	There is a current register of gifts and hospitality	
		 Whistleblowing policies are in place and protect individuals raising concerns 	The Council has a current Confidential Reporting Code (Whistleblowing Policy) in place	
		 Whistleblowing policy has been made available to members of the 	The Whistleblowing Policy is on the intranet and the Council's	

Sub-principles (in bold) and behaviours and actions that demonstrate good governance in practice	Responsibility	Examples of systems, processes, documentation and other evidence demonstrating compliance	CBC Situation	Compliance Achieved
		public, employees, partners and contractors	website	
		 Complaints policy and examples of responding to complaints about behaviour 	The Council keeps a record of complaints and how they are dealt with	
		Changes/improve ments as a result of complaints received and acted upon	Lessons are learnt from complaints	
		 Members and officers code of conduct refers to a requirement to declare interests Minutes show 	The Members and Officers Codes of Conduct refer to a requirement to declare interests Declarations of interest	

Sub-principles (in bold) and behaviours and actions that demonstrate good governance in practice	Responsibility	Examples of systems, processes, documentation and other evidence demonstrating compliance	CBC Situation	Compliance Achieved
		declarations of interest were sought and appropriate declarations made	is a Standard heading on Committee minutes and any declarations are recorded	
Demonstrating strong commitment to ethical values Seeking to establish, monitor and maintain the organisation's ethical standards and performance	Members, Monitoring Officer Policy and Communication s	Scrutiny of ethical decision making	There are 3 Scrutiny Committees:- 1)Overview and Performance Scrutiny Forum 2)Enterprise and Wellbeing Scrutiny Committee 3)Community, Customer and Organisational Scrutiny Committee	Yes
		Championing	An annual Scrutiny	

Sub-principles (in bold) and behaviours and actions that demonstrate good governance in practice	Responsibility	Examples of systems, processes, documentation and other evidence demonstrating compliance	CBC Situation	Compliance Achieved
		ethical compliance at governing body level	report goes to Full Council	
Underpinning personal behaviour with ethical values and ensuring they permeate all aspects of the organisation's culture and operation	Members, SLT, CMT	Provision of ethical awareness training	Members receive training on ethical standards which is repeated as necessary. Regulatory Committees have a mandatory training requirement All staff and elected members receive a comprehensive induction which covers behaviour and ethical values	Yes

Sub-principles (in bold) and behaviours and actions that demonstrate good governance in practice	Responsibility	Examples of systems, processes, documentation and other evidence demonstrating compliance	CBC Situation	Compliance Achieved
			Training is also available to both members and officers on specific equality and diversity issues. The Council has established core values which are publicised widely to staff and members and re- enforced during EPD process.	
Developing and maintaining robust policies and procedures which place emphasis on agreed ethical values	Policy and Communication s Manager, Monitoring Officer	 Appraisal processes take account of values and ethical behaviour Staff appointments policy 	Yes e.g. ensuring that others are treated fairly Anti- harassment and bullying policy Anti- Fraud, Bribery and corruption policy	Yes

Sub-principles (in bold) and behaviours and actions that demonstrate good governance in practice	Responsibility	Examples of systems, processes, documentation and other evidence demonstrating compliance	CBC Situation	Compliance Achieved
		Procurement policy	Code of Conduct Equality, diversity and social inclusion policy There is a recruitment Policy that ensures a fair appointments process The Procurement Strategy is currently in Development but will include ethical issues. Council values form part of EPD process	

Sub-principles (in bold) and behaviours and actions that demonstrate good governance in practice	Responsibility	Examples of systems, processes, documentation and other evidence demonstrating compliance		CBC Situation	Compliance Achieved
Ensuring that external providers of services on behalf of the organisation are required to act with integrity and in compliance with high ethical standards expected by the organisation	SLT,CMT	•	Agreed values in partnership working: Statement of business ethics communicates commitment to ethical values to external suppliers Ethical values feature in contracts with external service providers Protocols for partnership working	Review required 2017/18	Part – Review required see action plan
Respecting the rule of law Ensuring members and staff demonstrate a strong commitment to the rule of the	Monitoring Officer	•	Statutory provisions Statutory	Legal Services Protocols Constitution Standards and Audit	Yes

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Sub-principles (in bold) and behaviours and actions that demonstrate good governance in practice	Responsibility	Examples of systems, processes, documentation and other evidence demonstrating compliance	CBC Situation	Compliance Achieved
law as well as adhering to relevant laws and regulations		guidance is followed • Constitution	Committee Procedures in place and training to ensure e.g. planning decisions properly made. Legal duty to maintain and uphold Standards, vested in Standards and Audit Committee	
Creating the conditions to ensure that the statutory officers, other key post holders and members are able to fulfil their	SLT, CMT, HR	 Job description/specs 	All jobs are required to have job descriptions and person specifications	Yes
responsibilities in accordance with legislative and regulatory requirements		Compliance with CIPFA's Statement on the Role of the Chief Financial Officer in Local Government	The Director of Resources is the nominated section 151 Officer and the Chief Accountant is the Deputy. CIPFA'S statement on the role of	

Sub-principles (in bold) and behaviours and actions that demonstrate good governance in practice	Responsibility	Examples of systems, processes, documentation and other evidence demonstrating compliance	CBC Situation	Compliance Achieved
		 (CIPFA, 2015) Terms of reference Committee support 	the Chief Financial Officer is complied with The Constitution is underpinned by legal references Democratic and Scrutiny functions.	
Striving to optimise the use of the full powers available for the benefit of citizens, communities and other stakeholders	Monitoring Officer	Record of legal advice provided by officers	Constitution is underpinned by legal references Committee minutes and reports Constitution reviewed and updated as necessary	Yes

Sub-principles (in bold) and behaviours and actions that demonstrate good governance in practice	Responsibility	Examples of systems, processes, documentation and other evidence demonstrating compliance	CBC Situation	Compliance Achieved
Dealing with breaches of legal and regulatory provisions effectively	Monitoring Officer	 Monitoring officer provisions Record of legal advice provided by officers Statutory provisions 	The Council has a Monitoring Officer With oversight of governance at the Council	Yes
Ensuring corruption and misuse of power are dealt with effectively	Monitoring Officer, Internal Audit Consortium Manager, SLT	 Effective anti- fraud and corruption policies and procedures Local test of assurance (where appropriate) 	The Anti-Fraud Bribery and Corruption Policy was approved by the Standards and Audit Committee September 2016	Yes

Principle B	Ensuring openness and comprehensive stakeholder engagement Local government is run for the public good, organisations therefore should ensure openness in their activities. Clear, trusted channels of communication and consultation should be used to engage effectively with all groups of stakeholders, such as individual citizens and service users, as well as institutional stakeholders					
Openness Ensuring an open culture through demonstrating, documenting and communicating the organisation's commitment to openness	Members, SLT, CMT	•	Annual report	There is not a specific annual report published but there are other means of communication:- • Annual financial statements • Council Plan • The Council Newspaper "Your Chesterfield" • The Council website • Social Media Channels.Yes• An annual report to tenants is prepared and sent to the Housing Regulator (HCA), published on the website and a summary sent to all tenants at theYes		

		 Freedom of Information Act publication scheme Online council tax information Authority's goals and values Authority website 	end of September each year. The Council has adopted a current FOI Publication Scheme Council Tax information is on the website Included in the Council Plan Current website full of information	
Making decisions that are open about actions, plans, resource use, forecasts, outputs and outcomes. The presumption is for openness. If that is not the case, a justification for the reasoning for keeping a decision confidential should be provided	Members, SLT, CMT	Record of decision making and supporting materials	All reports are "open" agenda items unless there is a valid reason. All decisions by Committees are minuted	Yes

	Delieurend			Oct out in the	Vec
Providing clear reasoning and evidence for decisions in both public records and	Policy and Communication s – Democratic	•	Decision making protocols	Set out in the Constitution	Yes
explanations to stakeholders and being explicit about the criteria, rationale and considerations used. In due	and Scrutiny	•	Report pro-formas	There is a template for Committee reports with Standard headings	
course, ensuring that the impact and consequences of those decisions are clear		•	Record of professional advice in reaching decisions	Officers reports are all retained with the Committee agendas and papers Officer	
		•	Meeting reports show details of advice given	Recommendations included in Committee reports	
		•	Discussion between members and officers on the information needs of members to support decision making Agreement on the information that	Members can request whatever information they want	

		 will be provided and timescales Calendar of dates for submitting, publishing and distributing timely reports is adhered to 	Terms of reference of the Committees and scheduled meetings during the year Meeting timetable is published	
Using formal and informal consultation and engagement to determine the most appropriate and effective interventions/ courses of action	Policy and Communication s Manager	 Community strategy Use of consultation feedback Citizen survey 	External communications strategy. Housing have a Customer Engagement Strategy as required by the HCA and provide a variety of opportunities for tenants to be involved in and shape service delivery.	Yes
Engaging comprehensively with institutional stakeholders Effectively engaging	Policy Manager, Communication s and Marketing		There are approved internal and external communication strategies in place.	Yes

with institutional stakeholders to ensure that the purpose, objectives and intended outcomes for each stakeholder relationship are clear so that outcomes are achieved successfully and sustainably	Manager		Senior Leadership Team has defined relationship leads for key stakeholders.	
Developing formal and informal partnerships to allow for resources to be used more efficiently and outcomes achieved more effectively	SLT, CMT	Database of stakeholders with whom the authority should engage and for what purpose and a record of an assessment of the effectiveness of any changes	Stakeholder groups identified for different consultation types e.g. community and voluntary sector, sport and leisure organisations, planning consultations, equality and diversity forum etc.	Yes
Ensuring that partnerships are based on: trust a shared commitment to change a culture that promotes and accepts challenge among partners and that the added value of partnership working is explicit	Policy and Communication s Manager	 Partnership framework Partnership protocols 	Housing's Tenant Challenge Panel (Scrutiny equivalent) has a clear set of Terms of Reference and Code of Conduct for Members. Update required to partnership strategy and protocols for 2017/18	Part – under review see action plan

Engaging stakeholders effectively, including individual citizens and service users Establishing a clear policy on the type of issues that the organisation will meaningfully consult with or involve individual citizens, service users and other stakeholders to ensure that service (or other) provision is contributing towards the achievement of intended outcomes.	Policy and Communication s Manager	 Record of public consultations Partnership framework 	Community Engagement Strategy Community Engagement Programme Consideration in decision reports Equality impact assessments	Yes
Ensuring that communication methods are effective and that members and officers are clear about their roles with regard to community engagement	Policy Manager, Communication s and Marketing Manager	Communications strategy	There are internal and external communication strategies in place. Community Engagement Strategy Community Engagement Group	Yes
Encouraging, collecting and evaluating the views and	Policy and Communication	 Communications strategy 	There is an external Communications	Yes

experiences of communities, citizens, service users and organisations of different backgrounds including reference to future needs	s Manager	 Joint strategic needs assessment 	Strategy in place Community Engagement Strategy Annual Community Engagement Programme Housing operates a variety of ways for tenants to be involved and give their views e.g. focus groups/ formal meetings/ informal drop in's/ use of a consultation bus in the community.	
Implementing effective feedback mechanisms in order to demonstrate how their views have been taken into account	Policy Manager, Communication s and Marketing Manager	Communications strategy	There are internal and external communication strategies in place. Community Engagement Strategy Community Engagement Group	Yes

			Part of decision making process – report template Equality Impact Assessments Results of consultation exercises are published e.g. (during 16/17) on future use of the former Queens Park Sports Centre Site.	
Balancing feedback from more active stakeholder groups with other stakeholder groups to ensure inclusivity	Policy and Communication s Manager	Processes for dealing with competing demands within the community, for example a consultation	Forms part of the decision making report template Equality Impact Assessments	Yes
Taking account of the interests of future generations of tax payers and service users	SLT, CMT	 Reports Joint strategic needs assessment 	Annual State of the Borough Report and briefing notes on emerging issues.	Yes

Principle C	Defining outcomes in terms of sustainable economic, social, and environmental benefits The long-term nature and impact of many of local government's responsibilities mean that it should define and plan outcomes and that these should be sustainable. Decisions should further the authority's purpose, contribute to intended benefits and outcomes, and remain within the limits of authority and resources. Input from all groups of stakeholders, including citizens, service users, and institutional stakeholders, is vital to the success of this process and in balancing competing demands when determining priorities for the finite resources available.			
Defining outcomes Having a clear vision which is an agreed formal statement of the organisation's purpose and intended outcomes containing appropriate performance indicators, which provides the basis for the organisation's overall strategy, planning and other decisions	Members, SLT,CMT	Vision used as a basis for corporate and service planning	There is a Council Plan that defines the Council's vision and priorities. This sets the framework for all service plans.	Yes
Specifying the intended impact on, or changes for, stakeholders including citizens and service users. It could be immediately or over	Policy and communication s Manger	 Community engagement and involvement 	The Council Plan covers 4 years and covers what the Council aims to achieve and what that will mean for people	Yes

the course of a year or longer		 Corporate and service plans 	Service Plans are renewed every year and are developed from the Council Plan	
		Community strategy	Community Engagement Strategy State of the Borough Report	
Delivering defined outcomes on a sustainable basis within the resources that will be available	SLT, CMT	Regular reports on progress	The council plan is aligned to the medium term financial plan and refreshed each year on the basis of the affordability of each of the priorities	Yes
Identifying and managing risks to the achievement of outcomes	SLT, CMT, Risk Management Group	 Performance trends are established and reported upon Risk management protocols 	The performance framework is in the process of being embedded The risk management group meets on a quarterly basis and reviews the strategic risk	Part – The performance framework is in the process of being embedded – see action plan

			register and the service risk registers on a rotational basis There is a risk management strategy in place	
Managing service users expectations effectively with regard to determining priorities and making the best use of the resources available	SLT, CMT	 An agreed set of quality standard measures for each service element and included in service plans Processes for dealing with competing demands within the community 	Communications strategy Service plans include performance targets Budgeting/service reviews/forward planning	Yes
Sustainable economic, social and environmental benefits Considering and balancing	Members, SLT	Capital investment is structured to achieve appropriate life spans and adaptability for	The Council's property portfolio is constantly under review, The aim is to sell a number of	Yes

the combined economic, social and environmental impact of policies, plans and decisions when taking decisions about service provision		future use or that resources (e.g. land) are spent on optimising social, economic and environmental wellbeing: • Capital programme • Capital investment strategy	assets to release funds for capital projects. The capital programme is approved by Members each year. Officers have to submit capital bids There is a treasury management strategy that is reviewed and approved on an annual basis	
Taking a longer-term view with regard to decision making, taking account of risk and acting transparently where there are potential conflicts between the organisation's intended outcomes and short-term factors such as the political	Members, SLT, CMT	 Discussion between members and officers on the information needs of members to support decision making Record of 	Meetings with Cabinet Member for Finance and Governance on constitution review and effective decision making. Scrutiny interest in these matters. HRA Business Plan	Yes

cycle or financial constraints		decision making and supporting materials	Steering Group to lead on the development of the HRA Business Plan. Comprises of tenants, officers and elected members (scrutiny is part of this group) All committee meetings are minuted and the associated reports retained	
Determining the wider public interest associated with balancing conflicting interests between achieving the various economic, social and environmental benefits, through consultation where possible, in order to ensure appropriate trade-offs	Policy and Communication s Manager	 Record of decision making and supporting materials Protocols for consultation 	Community Engagement Strategy Annual action plans External Communications Strategy including media protocol and social media policy. State of the Borough Report. Modgov system to access decision making papers and records.	Yes

Ensuring fair access to services	Policy and Communication s Manager	Protocols ensure fair access and statutory guidance is followed	Community engagement Strategy External communications strategy Consultation is part of our Equality Impact Assessments. Equality, Diversity and Social Inclusion Policy, Strategy and action plan.	Yes
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Principle D	Determining the interventions necessary to optimise the achievement of the intended outcomes Local government achieves its intended outcomes by providing a mixture of legal, regulatory, and practical interventions. Determining the right mix of these courses of act is a critically important strategic choice that local government has to make to ensure intended outcomes are achieved They need robust decision-making mechanisms to ensure that their defined outcomes can be achieved in a way that provides the best trace off between the various types of resource inputs while still enabling effective and efficient operations. Decisions made need to be reviewed continually to ensure that achievement outcomes is optimised.			
Determining interventions Ensuring decision makers receive objective and rigorous analysis of a variety of options indicating how intended outcomes would be achieved and including the risks associated with those options. Therefore ensuring best value is achieved however services are provided	SLT, CMT	 Discussion between members and officers on the information needs of members to support decision making Decision making protocols Option appraisals Agreement of information that will be provided and timescales 	Member/officer decision making protocols in place All Committee reports contain various options and an officer recommendation All committee reports contain a risk analysis	Yes
Considering feedback from citizens and service users when making decisions about	SLT, CMT	Financial strategy	There is a medium term financial strategy in place and a savings plan	Yes

service improvements or where services are no longer required in order to prioritise competing demands within limited resources available including people, skills, land and assets and bearing in mind future impacts			both of which are regularly reviewed. HRA Business Plan Steering Group has been fully involved in recommending financial savings to Cabinet in respect of HRA Business Plan.	
Planning interventions Establishing and implementing robust planning and control cycles that cover strategic and operational plans, priorities and targets	SLT, CMT	Calendar of dates for developing and submitting plans and reports that are adhered to	Schedule of meetings in place Annual budgets and revised budgets Council plan reviewed annually	Yes
Engaging with internal and external stakeholders in determining how services and other courses of action should be planned and delivered	Policy and Communication s	Communication strategy	The Council has adopted a Community Engagement Strategy and develops annual action plans. Feedback given on consultation via the CBC website, Community Assemblies and Your Chesterfield where	Yes

Considering and monitoring risks facing each partner when working collaboratively including shared risks	Policy and Communication s Manager SLT, CMT	 Partnership framework Risk management protocol 	appropriate Internal and external communications strategy There is a risk management strategy in place that is refreshed every year	Yes
Ensuring arrangements are flexible and agile so that the mechanisms for delivering outputs can be adapted to changing circumstances	SLT, CMT	Planning protocols	Corporate Management Team managers are empowered to run their service flexibly to deliver the Council Plan priorities. Competency based JD/PS for SLT/CMT increases flexibility and agility. This is being rolled out across the Council. One Council: One Team is a core CBC value which is considered during all EPD's.	Yes

Establishing appropriate key performance indicators (KPIs) as part of the planning process in order to identify how the performance of services and projects is to be measured	SLT, CMT	KPIs have been established and approved for each service element and included in the service plan and are reported upon regularly	Service plans all contain performance indicators. Performance Management Framework adopted and currently being implemented.	Part – performance management framework is currently being embedded – see action plan
Ensuring capacity exists to generate the information required to review service quality regularly	SLT, CMT	Reports include detailed performance results and highlight areas where corrective action is necessary	The Policy and Communications Service has now been restructured with resources being identified to embed the framework. Quarterly performance reports reviewed by CMT, Executive Members and Scrutiny.	Part compliance – see action plan
Preparing budgets in accordance with organisational objectives, strategies and the medium term financial plan	Director of Resources/ Chief Accountant	Evidence that budgets, plans and objectives are aligned	Accountancy has regular budget meetings with service managers. Budgets prepared in liaison with service managers taking in to	Yes

			account service plans and savings targets	
Informing medium and long term resource planning by drawing up realistic estimates of revenue and capital expenditure aimed at developing a sustainable funding strategy	Director of Resources/ Chief Accountant	 Budget guidance and protocols Medium term financial plan Corporate plans 	Budget guidance protocols issued to all managers There is a medium term financial plan that is reported to Members There is a financial planning group that meets every fortnight	Yes
Optimising achievement of intended outcomes Ensuring the medium term financial strategy integrates and balances service priorities, affordability and other resource constraints	Director of Resources/ Chief Accountant	 Feedback surveys and exit/ decommissioning strategies Changes as a result 	Service managers are involved in the budget and revised budget process and receive monthly budget information. The medium term financial plan incorporates budget savings targets etc.	Yes
Ensuring the budgeting process is all-inclusive, taking into account the full cost of	Director of Resources	Budgeting guidance and protocols	Budget guidance and protocols are issued to all service managers.	Yes

operations over the medium and longer term			Well established budget preparation and review procedures	
Ensuring the medium term financial strategy sets the context for on-going decisions on significant delivery issues or responses to changes in the external environment that may arise during the budgetary period in order for outcomes to be achieved while optimising resource usage	Director of Resources	Financial strategy	The financial strategy is regularly reviewed and updated as new external information emerges	Yes
Ensuring the achievement of 'social value' through service planning and commissioning. The Public Services (Social Value) Act 2012 states that this is "the additional benefit to the communityover and above the direct purchasing of goods, services and outcomes"	SLT,CMT	 Service plans demonstrate consideration of 'social value' Achievement of 'social value' is monitored and reported upon 	The priorities in the Council plan are 1) To make Chesterfield a thriving Borough 2) To improve the quality of life for local people 3) To provide value for money services	Yes

	Service plans are built up to reflect these priorities	

Principle E	Developing the entity's capacity, including the capability of its leadership and the individuals within it Local government needs appropriate structures and leadership, as well as people with the right skills, appropriate qualifications and mind-set, to operate efficiently and effectively and achieve their intended outcomes within the specified periods. A local government organisation must ensure that it has both the capacity to fulfil its own mandate and to make certain that there are policies in place to guarantee that its management has the operational capacity for the organisation as a whole. Because both individuals and the environment in which an authority operates will change over time, there will be a continuous need to develop its capacity as well as the skills and experience of the leadership of individual staff members. Leadership in local government entities is strengthened by the participation of people with many different types of backgrounds, reflecting the structure and diversity of communities.			
Developing the entity's capacity Reviewing operations, performance use of assets on a regular basis to ensure their continuing effectiveness	Executive Director/Kier	Regular reviews of activities, outputs and planned outcomes	The use of the Council's buildings is regularly reviewed to ensure that they are fully utilised or potentially sold. The Town Hall is being modernised to facilitate bringing in other businesses to share the accommodation. Council staff from Venture house are being relocated so that more rental income can be achieved at Venture	Part compliance – use of condition surveys linked to the repairs fund needs development – see action plan

			 House. Housing has an agreed process for disposing of underperforming assets. Disposal of shops, miscellaneous properties and plot garage sites. Work to use condition surveys to inform an appropriate level of contribution from each service to the repairs fund has been delayed bringing some risk that future repair requirements are not fully funded. 	
Improving resource use through appropriate application of techniques such as benchmarking and other options in order to determine how the authority's resources are allocated so that outcomes are achieved	SLT, CMT	Utilisation of research and benchmarking exercise	Within each service area use is made of available benchmarking e.g. through APSE, in order to compare service provision, value for money etc. Fees and charges are set with	Yes

effectively and efficiently			regard to those in place in other areas and reviewed each year by Cabinet. Sector led improvement activity including LGA peer challenge, East Midlands Performance Network and APSE.	
Recognising the benefits of partnerships and collaborative working where added value can be achieved	Members, SLT, CMT	Effective operation of partnerships which deliver agreed outcomes	The Council has many partnerships including Arvato, Kier, Internal Audit Consortium, Building Control, Joint Crematorium, Sheffield City Region and these are monitored to ensure that the desired outcomes are obtained	Yes
Developing and maintaining an effective workforce plan to enhance the strategic allocation of resources	SLT, HR	 Workforce plan Organisational development plan 	The Council has a workforce Strategy and plan that all managers have been made aware of. The plan was revised during 2016/17 to ensure focus and a realistic set	Yes

			of deliverables. A new staff group has been set up to help deliver this.	
Developing the capability of the entity's leadership and other individuals Developing protocols to ensure that elected and appointed leaders negotiate with each other regarding their respective roles early on in the relationship and that a shared understanding of roles and objectives is maintained	SLT, Monitoring Officer	 Job descriptions Chief executive and leader pairings have considered how best to establish and maintain effective communication 	Every post has a job description and person specification. The CE has regular meetings with the leader	Yes
Publishing a statement that specifies the types of decisions that are delegated and those reserved for the collective decision making of the governing body	Monitoring Officer	 Scheme of delegation reviewed at least annually in the light of legal and organisational changes Standing orders and financial regulations which 	The Constitution is reviewed on an on-going basis Standing orders and financial regulations are reviewed periodically	Yes

		are reviewed on a regular basis		
Ensuring the leader and the chief executive have clearly defined and distinctive leadership roles within a structure whereby the chief executive leads the authority in implementing strategy and managing the delivery of services and other outputs set by members and each provides a check and a balance for each other's authority	Members, CE	Clear statement of respective roles and responsibilities and how they will be put into practice	The Constitution defines the roles of Committees and Members. Part 2 of the Constitution defines management roles at paragraph 12.1 including the role of the Chief Executive.	Yes
Developing the capabilities of members and senior management to achieve effective shared leadership and to enable the organisation to respond successfully to changing legal and policy demands as well as economic, political and environmental changes	SLT, CMT, HR	 Induction programme Personal development plans for members and officers 	Training programme for managers Annual employee development reviews that identify training requirements Induction programme IIP accreditation	Yes

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and risks by:			
 -ensuring members and staff have access to appropriate induction tailored to their role and that on-going training and development matching individual and organisational requirements is available and encouraged ensuring members and officers have the appropriate skills, knowledge, resources and support to fulfil their roles and responsibilities and ensuring that they are able to update their knowledge on a continuing basis 	 For example, for members this may include the ability to: scrutinise and challenge recognise when outside expert advice is required promote trust work in partnership lead the organisation act as a community leader Efficient systems and technology used for effective support 	Cabinet members and senior management hold regular away days to foster a collaborative working relationship. All members undergo induction training, and this is supplemented by specific training on e.g. planning, licensing, standards. Officers undergo relevant CPD to ensure their professional skills and knowledge maintained and updated.	
ensuring personal, organisational and system- wide development through shared learning, including lessons learnt from governance weaknesses both internal and external	Arrangements for succession planning	Workforce Planning Strategy	

Ensuring that there are structures in place to encourage public participation	Policy and Communication s Manager	 Residents' panels Stakeholder forum terms of reference Strategic partnership frameworks 	Community Engagement Strategy Annual Community Engagement Programme	Yes
Taking steps to consider the leadership's own effectiveness and ensuring leaders are open to constructive feedback from peer review and inspections	Monitoring Officer	 Reviewing individual member performance on a regular basis taking account of their attendance and considering any training or development needs Peer reviews 	The Council had a Peer challenge review in November 2013 Investors in people Various external reviews External review of internal audit	Yes
Holding staff to account through regular performance Annual Governance Statement	SLT, CMT	 Training and 49 	6 monthly EPD'S. The EPD contains a Learning	Yes 2016/17 Review

reviews which take account of training or development needs		 development plan Staff development plans linked to appraisals Implementing appropriate human resource policies and ensuring that they are working effectively 	and Development section that should be completed and forwarded to Learning and Development. Learning and Development undertaken in the previous year is also reviewed.	
Ensuring arrangements are in place to maintain the health and wellbeing of the workforce and support individuals in maintaining their own physical and mental wellbeing	HR	Human resource policies	Managing workplace Stress policy Capability Policy Managing attendance Policy Mental Health awareness training day for managers. Training for managers on a number of these policies was undertaken in 2016/17.	Yes

Principle F	Managing risks financial manag		Jh robust internal control	and strong public	
	Local government needs to ensure that the organisations and governance structures that it oversees have implemented, and can sustain, an effective performance management system that facilitates effective and efficient delivery of planned services. Risk management and internal control are important and integral parts of a performance management system and crucial to the achievement of outcomes. Risk should be considered and addressed as part of all decision making activities.				
	A strong system of financial management is essential for the implementation and the achievement of intended outcomes, as it will enforce financial distance and the achievement of resources, efficient service delivery, and accountability. It is also essential that a culture and structure for scrutiny is in place as a accountable decision making, policy making and review. A positive work accepts, promotes and encourages constructive challenge is critical to su and successful delivery. Importantly, this culture does not happen autom				
Managing risk Recognising that risk management is an integral part of all activities and must be considered in all aspects of decision making	Members, SLT, CMT	commitment from those in Risk management protocol	There is a risk management strategy in place that is reviewed every year	Yes	
Implementing robust and integrated risk management arrangements and ensuring that they are working	Director of Resources	Risk management strategy/ policy formally approved and adopted and reviewed and	There is a risk management strategy in place that is reviewed every year.	Yes	

effectively Ensuring that responsibilities	Risk	updated on a regular basis	There is a Corporate risk register and service risk registers	Yes
for managing individual risks are clearly allocated	Management Group, SLT, CMT	Risk management protocol	The risk management strategy outlines everybody's responsibilities	165
Managing performance Monitoring service delivery effectively including planning, specification, execution and independent post implementation review	SLT, CMT	 Performance map showing all key activities have performance measures Benchmarking information Cost performance (using inputs and outputs) Calendar of dates for submitting, publishing and distributing timely reports that are adhered to 	All areas have a service plan and performance measures form part of that. Financial Planning Group receives regular reports from each service to track delivery against financial targets. Performance Management Framework with quarterly reporting schedule.	Yes

Making decisions based on relevant, clear objective analysis and advice pointing out the implications and risks inherent in the organisation's financial, social and environmental position and outlook	Member, SLT, CMT	 Discussion between members and officers on the information needs of members to support decision making Publication of agendas and minutes of meetings Agreement on the information that will be needed and timescales 	All committee reports have a section for risk that officers must complete for Members information. All agendas and minutes are published Agreed between Members and Officers	
Ensuring an effective scrutiny or oversight function is in place which encourages constructive challenge and debate on policies and objectives before, during and after decisions are made thereby enhancing the organisation's performance and that of any organisation	Monitoring Officer, Policy and Communication s – Democratic and Scrutiny.	 The role and responsibility for scrutiny has been established and is clear Agenda and minutes of scrutiny meetings Evidence of improvements as 	Scrutiny Roles and Responsibilities are defined in the Constitution. There are 3 scrutiny committees:- Enterprise and wellbeing Community, customer and organisational Overview and performance	Yes

for which it is responsible (OR, for a committee system) Encouraging effective and constructive challenge and debate on policies and objectives to support balanced and effective decision making		 a result of scrutiny Terms of reference Training for members Membership 	Their role is to produce reports and recommendations which advise Cabinet, the Council or relevant Committees on Policies, budget and service delivery.	
Providing members and senior management with regular reports on service delivery plans and on progress towards outcome achievement	СМТ	Calendar of dates for submitting, publishing and distributing timely reports that are adhered to	A full Committee calendar is published at the start of each financial year	Yes
Ensuring there is consistency between specification stages (such as budgets) and post implementation reporting (eg. financial statements)	Director of Resources	 Financial standards, guidance Financial regulations and standing orders 	Financial Standards and guidance are adhered to. The accounts are audited by KPMG Financial Regulations and Standing orders are within the Constitution	Yes

Robust internal control Aligning the risk management strategy and policies on internal control with achieving the objectives	Internal Audit Consortium Manager	 Risk management strategy Audit plan Audit reports 	The audit plan takes in to account high risk areas and areas that are included in the corporate and service risk registers	Yes
Evaluating and monitoring the authority's risk management and internal control on a regular basis	Standards and Audit Committee, Internal Audit Consortium Manager	Risk management strategy/ policy has been formally approved and adopted and is reviewed and updated on a regular basis	The risk management Strategy is formally reviewed and approved every year by Standards and Audit Committee and Cabinet Internal Audit review the Council's risk management arrangements	Yes
Ensuring effective counter fraud and anti-corruption arrangements are in place	SLT	Compliance with the Code of Practice on Managing the Risk of Fraud and Corruption (CIPFA, 2014)	There is an anti-fraud Bribery and Corruption policy in place (revised September 2016). All managers received fraud awareness training in September 2016 The CIPFA fraud checklist has been completed and reported	Yes

			to the Standards and Audit Committee Sept 16	
Ensuring additional assurance on the overall adequacy and effectiveness of the framework of governance, risk management and control is provided by the internal auditor	Director of Resources, Standards and Audit Committee	 Annual governance statement Effective internal audit service is resourced and maintained 	The Internal Audit Consortium Manager is heavily involved in producing the AGS. The IAC is resourced and maintained at a satisfactory level. An external review of internal audit took place in October 2016 and concluded that the IA Consortium was compliant with the PSIAS.	Yes
Ensuring an audit committee or equivalent group or function which is independent of the executive and accountable to the governing body: provides a further source of effective assurance regarding arrangements for managing risk and maintaining an effective control environment	Standards and Audit Committee	Audit committee complies with best practice. See Audit Committees: Practical Guidance for Local Authorities and Police (CIPFA, 2013) • Terms of reference • Membership • Training	The Audit Committee terms of reference are defined in the constitution. The Committee consists of 7 members – 5 Councillors other than the Executive leader. No more than one of those 5 councillors may be a member of the Cabinet.	Yes

that its recommendations are listened to and acted upon			Two parish reps one from Staveley Town Council and one member of Brimington PC Standards and Audit Committee members received relevant training after appointment in May 16	
Managing data Ensuring effective arrangements are in place for the safe collection, storage, use and sharing of data, including processes to safeguard personal data	Customers, Commissioning and Change Manager	 Data management framework and procedures Designated data protection officer Data protection policies and procedures 	 There is a data retention schedule covering all areas of the Council. We don't yet have a designated Data Protection Officer but measures are underway to have one in place by 2018 when European Data Protection Directive comes in to effect. There are still various weaknesses in terms of Data Protection issues that are in the process of 	No – There are Data Protection issues that require addressing – see action plan

			being addressed	
Ensuring effective arrangements are in place and operating effectively when sharing data with other bodies	Customers, Commissioning and Change Manager	 Data sharing agreement Data sharing register Data processing agreements 	Work is underway to improve arrangements in this area but further work is still required	No – under review – see action plan
Reviewing and auditing regularly the quality and accuracy of data used in decision making and performance monitoring	Policy and communication s Manager, Executive Director	 Data quality procedures and reports Data validation procedures 	Due to be reviewed by internal audit in 2017/18. Methodology checks for data e.g. consultation activity, State of the Borough report Performance Management Framework	Yes
Strong public financial management Ensuring financial management supports both long term achievement of outcomes and short-term	Director of Resources	Financial management supports the delivery of services and transformational change as well as securing good	Medium term financial plan Financial Planning Group Reporting to Members	Yes

financial and operational performance		stewardship		
Ensuring well-developed financial management is integrated at all levels of planning and control, including management of financial risks and controls	Director of Resources	Budget monitoring reports	Managers receive monthly budget monitoring reports Regular reporting to Members Financial Planning Group Savings Strategy	Yes

Principle G	Implementing good practices in transparency, reporting, and audit to delive effective accountability Accountability is about ensuring that those making decisions and delivering serve answerable for them. Effective accountability is concerned not only with reporting actions completed, but also ensuring that stakeholders are able to understand a respond as the organisation plans and carries out its activities in a transparent r Both external and internal audit contribute to effective accountability.				
Implementing good practice in transparency Writing and communicating reports for the public and other stakeholders in an understandable style appropriate to the intended audience and ensuring that they are easy to access and interrogate Striking a balance between providing the right amount of information to satisfy transparency demands and enhance public scrutiny while not being too onerous to provide and for users to understand	SLT, CMT	 Website Annual report 	There is an internal and an external communications strategy The website has been developed The Council newspaper "Your Chesterfield" is sent out 3 times a year There is no specific annual report but achievements against priorities are communicated to the public through the media, council website and various social media channels.	Yes	

Implementing good practices in reporting Reporting at least annually on performance, value for money and the stewardship of its resources	SLT	 Formal annual report which includes key points raised by external scrutineers and service users' feedback on service delivery Annual financial statements 	The annual update on the council plan includes a section on performance in the previous year The annual financial statement for 2015/16 were signed off by the required date	Yes
Ensuring members and senior management own the results	Members, SLT	Appropriate approvals	The Corporate Management Team are all involved in monitoring progress against the council plan	Yes
Ensuring robust arrangements for assessing the extent to which the principles contained in the Framework have been applied and publishing the results on this assessment including an action plan for improvement and evidence to	SLT, CMT, Internal Audit Consortium Manager	Annual governance statement	The annual governance statement is produced via a robust process that involves all of the Corporate Management Team. Attainment against the framework is assessed. Each year an action plan is produced	Yes

demonstrate good governance (annual governance statement)			and monitored to address identified weaknesses	
Ensuring that the Framework is applied to jointly managed or shared service organisations as appropriate	SLT	Annual governance statement	The framework applies to jointly managed and shared service organisations	Yes
Ensuring the performance information that accompanies the financial statements is prepared on a consistent and timely basis and the statements allow for comparison with other similar organisations	Director of Resources	Format follows best practice	The financial statement are reviewed and signed off by external audit which confirms that they comply with best practice.	Yes
Assurance and effective accountability Ensuring that recommendations for corrective action made by external audit are acted upon Ensuring an effective internal audit service with direct	Director of Resources	 Recommendation s have informed positive improvement Compliance with CIPFA's Statement on the Role of the Head 	An action plan is put in place to implement external audits recommendations. The implementation of internal audit recommendations is monitored by CMT and	Yes

access to members is in place which provides assurance with regard to governance arrangements and recommendations are acted upon		of Internal Audit (2010) • Compliance with Public Sector Internal Audit Standards	the Standards and Audit Committee. The Internal Audit Consortium Manager is CIPFA qualified and complies with the statement on the role of the Head of Internal Audit.	
Welcoming peer challenge, reviews and inspections from regulatory bodies and implementing recommendations	SLT	Recommendations have informed positive improvement	Investors in people action plan in place External review of Internal audit undertaken October 2016 – action plan in place The Council's insurers Zurich have aided in putting effective risk management procedures in place Safeguarding – the framework of another council has been used to challenge and review our own approach.	Yes

Gaining assurance on risks associated with delivering services through third parties and that this is evidenced in the annual governance statement	SLT , Internal Audit Consortium Manager	Annual governance statement	Internal audit review the areas that are delivered by Arvato and Kier and any significant internal control weaknesses are fed through to the AGS e.g. Non housing property repairs	Yes
Ensuring that when working in partnership, arrangements for accountability are clear and that the need for wider public accountability has been recognised and met	Policy and Communication s Manager	Community strategy	Community Engagement Strategy Decision making arrangements – committee management and Modgov.	Yes

SLT = Senior Leadership Team

CMT = Corporate Management Team

Appendix B

CHESTERFIELD BOROUGH COUNCIL

KEY ELEMENTS OF THE SYSTEMS AND PROCESSES THAT COMPRISE THE COUNCIL'S GOVERNANCE ARRANGEMENTS 2016/17

Key Element	CBC Arrangement
Developing codes of conduct which define standards of behaviour for members and staff, and policies dealing with whistleblowing and conflicts of interest and that these codes and policies are communicated effectively	Codes of conduct for members and staff are included within the Constitution which is available to all staff on the intranet. Codes of conduct cover conflicts of interest. The Council has a Confidential Reporting (Whistle blowing)Policy which is held in the policies section on the intranet Councillors have training on standards generally and also specifically (relating to e.g. planning, licensing). Training is supplemented by updates and refresher sessions as well as advice as necessary. All staff and elected members receive a comprehensive induction which covers behaviour and ethical values.
Ensuring compliance with relevant laws and regulations, internal policies and procedures, and that expenditure is lawful	Retain a properly resourced internal audit function and have an appointed monitoring officer and section 151 officer.
Documenting a commitment to openness and acting in the public interest	Annual financial statements Council Plan The Council has adopted a current FOI Publication Scheme There are approved internal and external communication strategies in place Community Engagement Strategy All decisions by Committees are minuted There is an HRA Business Plan Steering Group to lead on the development of the HRA Business Plan that comprises of tenants, officers and elected members.
Establishing clear channels of	The Council Newspaper "Your Chesterfield"
communication with all sections of the	The Council website
community and other stakeholders,	Social Media Channels
ensuring accountability and encouraging	Council Tax information is on the website
open consultation	Current website full of information

	All reports are "open" agenda items unless there is a valid reason. Community Engagement Strategy. Feedback given on consultation through the website. An annual report to tenants is prepared and sent to the Housing Regulator (HCA), published on the website and a summary sent to all tenants at the end of September each year. Housing have a Customer Engagement Strategy as required by the HCA and provide a variety of opportunities for tenants to be involved in and shape service delivery e.g. focus groups/formal meetings/informal drop ins/ use of a consultation bus in the community.
Developing and communicating a vision which specifies intended outcomes for citizens and service users and is used as a basis for planning	The council has a Council Plan 2015 – 19 which specifies the Council's vision, priorities and values. This document details the aims of the council and sets the framework for all service plans. The council plan is aligned to the medium term financial plan and refreshed each year on the basis of the affordability of each of the priorities. One Council : One Team is a core CBC value which is considered during all EPD's.
Translating the vision into courses of action for the authority, its partnerships and collaborations	The "vision" / corporate Plan is fed in to service plans which include service objectives and performance indicators which all tie back to the Council's Corporate Plan
Reviewing the effectiveness of the decision making in partnerships, information provided to decision makers and robustness of data quality	The Partnership Strategy is under review, conversations will be required with the new political leadership from May 17 so the new Strategy should be in place by September 2017.
Measuring the performance of services and related projects and ensuring that they are delivered in accordance with defined outcomes and that they represent the best use of resources and value for money	Performance management is under development. The Policy and Communications Service has now been restructured with resource being identified to embed the framework. The contractual review relating to ICT is underway. The review of the remaining services under the public private partnership is currently being scoped. It is intended that the future delivery of services will be party

	defined by the review and therefore any changes to PI's will be considered after that output has been received. It is expected that KPI's will be reviewed by June 17
Defining and documenting the roles and responsibilities of members and management with clear protocols for effective communication in respect of the authority and partnership arrangements	The roles of members and management are documented within the Constitution. All managers have job descriptions. The Partnerships Strategy is currently under
Ensuring that financial management arrangements conform with the governance requirements of the CIPFA statement on the role of the Chief Financial Officer in Local Government (2015) and where they do not, explain why and how they deliver the same impact	review The Council has in place an experienced qualified accountant as Chief Financial Officer and complies with the requirements of the CIPFA statement on the Role of the Chief Financial Officer. There is also a very experienced Chief Accountant in post.
Ensuring effective arrangements are in place for the discharge of the monitoring officer function	The Council has an experienced Monitoring Officer in place
Ensuring effective arrangements are in place for the discharge of the head of paid service function	The Chief Executive is the Head of Paid service
Providing induction and identifying the development needs of members and senior officers in relation to their strategic roles, supported by appropriate training	All Members undergo induction training and this is supplemented by specific training on e.g. planning, licensing, standards. All officers have an induction and undergo relevant CPD to ensure that their professional skills and knowledge are maintained and updated. Training needs are identified at EPD's and feed through in to a learning and development plan.
Reviewing the effectiveness of the framework for identifying and managing risks and for performance and demonstrating clear accountability	There is a risk management Group in place, membership is made up of senior officers from every area of the Council. The Group regularly review the strategic and operational Risk registers and is supported by an officer from the Council's insurers. Internal audit undertake regular reviews of the risk management process.
Ensuring effective counter fraud and anti- corruption arrangements are developed and maintained in accordance with the Code of Practice on Managing the Risk of Fraud and Corruption (CIPFA 2014)	The Council has an anti-fraud, bribery and corruption policy and a confidential reporting Code. CIPFA's fraud checklist has been completed and the results reported to the Standards and Audit Committee. Fraud

	awareness training has been provided to all service managers in September 2016.
Ensuring an effective scrutiny function is in place	There are 3 Scrutiny Committees Overview and Performance Scrutiny Forum Enterprise and Wellbeing Scrutiny Committee Community, Customer and Organisational Scrutiny Committee An annual Scrutiny report goes to Full Council
Ensuring that assurance arrangements conform with the governance requirements of the CIPFA statement on the Role of the Head of Internal Audit (2010) and, where they do not, explain why and how they deliver the same impact	The Council is compliant with the CIPFA statement on the Role of Head of Internal Audit. The Internal Audit Consortium Manager is CIPFA qualified and there are sufficient resources to deliver the risk based audit plan.
Undertaking the core functions of an audit committee, as identified in Audit Committees: Practical Guidance for Local Authorities and Police (CIPFA 2013)	The Standards and Audit Committee's terms of reference are included within the Constitution.
Ensuring that the authority provides timely support, information and responses to external auditors and properly considers audit findings and recommendations.	The 2015/16 final accounts were signed off in a timely manner. External audit recommendations are properly considered and acted upon.
Incorporating good governance arrangements in respect of partnerships and other joint working and ensuring that they are reflected across the authority's overall governance structures.	Core partnerships are supported by Service Level Agreements and are monitored accordingly by the Council's Client Officer, Joint Board etc. Housing's Tenant Challenge panel has a clear set of Terms of Reference and Code of Conduct for Members.

CHESTERFIELD BOROUGH COUNCIL

ANNUAL GOVERNANCE STATEMENT 2016/17

Scope of Responsibility

Chesterfield Borough Council is responsible for ensuring that its business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively. The Council also has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

In discharging this overall responsibility, the Council is responsible for putting in place proper arrangements for the governance of its affairs, facilitating the effective exercise of its functions, and which includes arrangements for the management of risk.

Chesterfield Borough Council has approved and adopted a code of corporate governance, which is consistent with the principles of the CIPFA / SOLACE Framework *Delivering Good Governance in Local Government Framework 2016 edition*. This Statement explains how the Council has complied with the code and also meets the requirements of Accounts and Audit (England) Regulations 2015 which requires all relevant bodies to prepare an annual governance statement.

The purpose of the governance framework

The governance framework comprises the systems and processes, culture and values, by which the authority is directed and controlled and its activities through which it accounts to, engages with and leads its communities. It enables the authority to monitor the achievement of its strategic objectives and to consider whether those objectives have led to the delivery of appropriate services and value for money.

The system of internal control is a significant part of that framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of the Council's policies, aims and objectives, to evaluate the likelihood and potential impact of those risks being realised and to manage them efficiently, effectively and economically.

The governance framework has been in place at the Council for the year ended 31st March 2017 and up to the date of approval of the statement of accounts.

The governance framework

The key elements of the systems and processes that comprise the Council's governance framework are as follows:-

Chesterfield Borough Council identifies and communicates the authority's vision of its purpose and intended outcomes for citizens and service users via its Council Plan and Vision statement. The Council Plan consists of 3 priorities:-

To make Chesterfield a thriving borough To improve the quality of life for local people To provide value for money services

The Council's values reflect the way the council wants to achieve its vision, these are:-

Customer focused: delivering great customer service, meeting customer needs **Can do**: striving to make a difference by adopting a positive attitude **One council, one team**: proud of what we do, working together for the greater good **Honesty and respect**: embracing diversity and treating everyone fairly

The Council Plan is cascaded down through, managers, meetings, service plans, team plans, budgets, the medium term financial plan and employee development reviews. This flow ensures that resources are utilised for the achievement of the Council Plan and vision.

The Council works with a number of partnerships to deliver its aims. Where the Council has entered into partnership arrangements it seeks to ensure that these promote the Council's vision of its purpose and intended outcomes for citizens and service users and that they are subject to appropriate governance and performance management arrangements. Two of the Council's significant partnerships are Sheffield City Region Combined Authority and the Local Enterprise Partnership for Derbyshire and Nottinghamshire for which there are inter authority agreements in place.

The best use of resources and value for money are obtained by scrutiny reports and reviews, reviewing service performance, benchmarking and monitoring budgets.

Chesterfield Borough Council has a formal constitution in place that sets out how it operates, how decisions are made and the procedures which are followed to ensure that these are efficient, transparent and accountable to local people. In addition, the constitution sets out the roles and responsibilities of Members and Senior Managers.

The Cabinet is the part of the authority which is responsible for most day to day decisions. The overview and scrutiny committees support the work of the Council by scrutinising the decisions made. The Standards and Audit Committee are responsible for maintaining and promoting high standards of conduct and for considering the effectiveness of the Council's risk management arrangements and the control environment. The Committee also reviews reports from internal and external audit and other inspection agencies and seeks assurance that action has been taken where necessary.

Formal Codes of Conduct are in place for Members and Officers and are available on the intranet and form part of induction procedures. To further enhance these high standards the

Council has in place a comments, complaints and compliments procedure, a Customer Services Charter, an Anti- Fraud, Bribery and Corruption policy and a Confidential Reporting (whistle blowing) Code.

In order to ensure compliance with relevant laws and regulations, internal policies and procedures Chesterfield Borough Council has a comprehensive induction policy and provides training for staff and Members on a regular basis. The Constitution is underpinned by legal references. Training needs are identified through Member and employee performance and development reviews and continuous professional development is encouraged. Policies are readily available on the intranet.

Chesterfield Borough Council has a risk management strategy, a risk management group and risk is considered as part of all Cabinet reports. The corporate risk register and service risk registers are regularly reviewed and appropriate training is provided.

The Council has a suitably qualified Business Transformation section and a Business Transformation Strategy.

The Chief Executive is the designated Head of Paid Service, with the statutory responsibility for the overall review of the Council's staffing and operation. The Chief Executive is monitored for performance in the delivery of political priorities which are in turn monitored and measured across all staff. The Council's Monitoring Officer attends Corporate Management team meetings and is suitably qualified.

The Chief Financial Officer is professionally qualified and experienced to undertake their roles and responsibilities and is supported by an experienced and appropriately qualified finance team. The Chief Financial Officer is a key member of the Corporate Management team and leads and directs a finance function that is fit for purpose. The Council's financial management arrangements conform to the governance requirements of the CIPFA Statement on the Role of the Chief Financial Officer in Local Government.

Internal Audit is provided on a Consortium basis for Bolsover District Council, North East Derbyshire District Council and Chesterfield Borough Council. The Internal Audit function operates in accordance with the Public Sector Internal Audit Standards (PSIAS) and conforms to the requirements of the CIPFA statement on the Role of the Head of Internal Audit. The Internal Audit Consortium Manager is a senior manager, professionally qualified and leads an appropriately resourced and experienced audit team. The recent external review of internal audit confirmed that the team is compliant with the PSIAS.

Chesterfield Borough Council has a variety of means of communicating with all sections of the community and stakeholders including the Community Engagement Strategy, the Council's website, the publication of "Your Chesterfield" three times a year and an annual Community Engagement Programme.

Review of Effectiveness

The Council has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework including the system of internal control. The review of effectiveness is informed by the work of executive managers within the authority who have responsibility for the development and maintenance of the governance environment, the Internal Audit Consortium Manager's annual report, and also by comments made by the external auditors and other review agencies and inspectorates.

The processes that have been applied in maintaining and reviewing the effectiveness of the governance framework include:

- Internal audit reviews of systems and procedures in accordance with the agreed internal audit plan
- Annual review of the Council's Code of Corporate Governance
- Assessment against the key elements of the governance framework
- Monitoring Officer reviews and monitors the operation of the Council's Constitution
- The Chief Executive, Executive Directors and Corporate Management Team monitoring the risks and the associated controls assigned to them
- The Chief Financial Officer (the Director of Finance and Resources) providing the Council and the Management team, with financial reports and financial advice covering the whole range of Council Activities
- Reviews by external agencies such as the Council's external auditor
- A review of the system of assurances/internal controls
- The Council's Standards and Audit Committee receives reports on the work of internal audit, including the annual report by the Internal Audit Consortium manager. The annual review of the Local Code of Corporate Governance is reported to both the Standards and Audit Committee and the Council's Cabinet.
- The Cabinet receives and considers reports on the outcome of reviews by the external auditor and other review agencies.

It can be demonstrated that on the whole the Council's governance arrangements support the council's corporate plan by the sheer volume of achievements. A few of these are:-

- Completing a £350,000 development of Eastwood park
- Refurbishing 5 children's play areas
- Publishing a draft new Local Plan
- Launching the Community infrastructure Levy
- Ensuring all our homes meet the Decent Homes Standard
- Opening and running the new Queen's Park Sports Centre
- Launched a new homelessness Strategy

A Review of 2015/16 Governance Issues

A mid - year review of progress against the 2015/16 AGS action plan was undertaken by the Corporate Management team and was reported to the Standards and Audit Committee. As at march 2017, some actions have been completed but others are in progress and remain to be completed. Where necessary the uncompleted actions have been carried forward to the 2016/17 AGS action plan.

Significant governance issues

Whilst there are many areas of the Governance Framework that are operating satisfactorily, the work of internal audit and discussions with the Corporate Management Team has identified that there are a number of areas where action can be taken to improve the governance arrangements in place. The significant issues are summarised below and Appendix D of this report presents the full action plan.

The following significant governance issues have been identified:

No.	Issue Identified	Action to address
1.	Budget – There is a budget gap as identified in the Medium Term Financial Plan 2017/18 – 2019/20. The general fund and the Housing Revenue Account are both under increasing pressure.	 Need to continue to closely manage the Medium Term Financial Plan to ensure that the Council remains of sound financial standing, and to support decisions on the alignment of budgets to enable delivery of the Council's corporate plan for the period 2015-2019. This will be achieved through the established mechanisms for financial planning and reporting: Financial Planning Group Great Place Great Service Board Corporate Cabinet and CMT workshops Monthly budget monitoring reports to service managers Quarterly budget monitoring reports to the Council, Cabinet and Scrutiny Forum Regular dialogue with the trade unions
2.	Data Protection – there is still a significant amount of work required to ensure that the Council will be able to comply with the new European Data Protection Regulations that come in to force from May 2018.	Resources have been allocated to address the weaknesses outstanding. An Information Assurance officer has been appointed.
3.	Information Technology - the Council's IT infrastructure is in need of review to ensure that it is fit for purpose. Although PSN compliance has been achieved there is a need to ensure that this is retained and that IT can successfully support the Council's transformation projects.	The Council has initiated a contractual review of the PPP services and is requesting a 'deep dive' into the ICT service provided by Arvato. Results of the contractual review will be received during the 1 st quarter of 2017 and will inform changes required.
4	Devolution - Plans to become a full member of the Sheffield City Region Combined Authority have been delayed following a legal challenge from Derbyshire County Council. This has resulted in implementation of the SCR devolution deal being delayed as well as any decision about membership or	A further public consultation exercise will be carried out during 2017. The Council's Chief Executive and Executive Directors will continue to assist and support the SCR with this project to ensure that the best deal is obtained for Chesterfield residents and business.

	Mayoral elections.	
5	Non Housing Property Repairs – The previous 10 year plan has not been adhered to, monitored for completion or adjusted as a result of condition surveys. This issue has been carried forward from 2015/16.	Kier has committed to providing additional resource to bring this work back on track as it has continued to be de-prioritised in relation to other work. This is now likely to be used to inform a fuller re-setting of the property repairs fund leading into the budget setting process for 18/19.
6	Health and Safety - There has been a lack of capacity to ensure that health and safety arrangements are fit for purpose. This is as a result of major projects in 2016/17 such as the town hall restack that has identified asbestos issues and the opening of the Council's new Queens Park Leisure Centre and destruction of the old leisure centre.	The Health and Wellbeing Manager has produced an action Plan to resolve the issues that will be monitored for completion by the Standards and Audit Committee and the Health and Safety Committee.

We have been advised on the implications of the result of the review of the effectiveness of the governance framework by the Cabinet and the Standards and Audit Committee, and that the arrangements continue to be regarded as fit for purpose in accordance with the governance framework. The areas identified for improvement form part of the 2016/17 Annual Governance Statement action plan which is detailed at Appendix D.

We propose over the coming year to take steps to address the above matters to further enhance our governance arrangements. We are satisfied that these steps will address the need for improvements that were identified in our review of effectiveness and will monitor their implementation and operation as part of our next annual review.

Signed:

Annual Governance Statement

H Bowen	Councillor T Gilby
Chief Executive	Leader of Chesterfield Borough Council

Date:

On behalf of Chesterfield Borough

CHESTERFIELD BOROUGH COUNCIL – ANNUAL GOVERNANCE STATEMENT 2016/17 ACTION PLAN

	Governance Issue	Action Proposed			Annual Governance Statement		
		Description	By Date	Officer	Priority	Yes	No
1	Budget – There is a budget gap as identified in the Medium Term Financial Plan 2017/18 – 2019/20. The general fund and the Housing Revenue Account are both under increasing pressure.	 Need to continue to closely manage the Medium Term Financial Plan to ensure that the Council remains of sound financial standing, and to support decisions on the alignment of budgets to enable delivery of the Council's corporate plan for the period 2015-2019. This will be achieved through the established mechanisms for financial planning and reporting:- Financial Planning Group Great Place Great Service Board Corporate Cabinet and CMT workshops Monthly budget monitoring reports to Service Managers Quarterly budget monitoring reports to the Council, Cabinet and Scrutiny Forum Regular dialogue with the trade unions. 	On going	Members / CE / Executive Directors/ Director of Finance and Resources	H	\checkmark	

	Governance Issue	Action Proposed				ppendix D Annual Governance Statement	
		Description	By Date	Officer	Priority	Yes	No
2	Data Protection – there is still a significant amount of work required to ensure that the Council will be able to comply with the new European Data Protection Regulations that come in to force from May 2018.	Resources have been allocated to address the weaknesses outstanding. An Information Assurance officer has been appointed.	April 2018	Customers, Commissioni ng and Change Manager	Н	V	
3	IT Council's IT infrastructure is in need of review to ensure that it is fit for purpose. Although PSN compliance has been achieved there is a need to ensure that this is retained and that IT can successfully support the Council's transformation projects.	The Council has initiated a contractual review of the PPP services and is requesting a 'deep dive' into the ICT service provided by Arvato. Results of the contractual review will be received during the 1 st quarter of 2017 and will inform changes required.	Sept 2017	Customers, Commissioni ng and Change Manager	Н	V	
4	Plans to become a full member of the Sheffield City Region Combined Authority have been delayed following a legal challenge from Derbyshire County Council. This has resulted in implementation of the SCR devolution deal being delayed as well as any decision about membership or Mayoral elections.	A further public consultation exercise will be carried out during 2017. The Council's Chief Executive and Executive Directors will continue to assist and support the SCR with this project to ensure that the best deal is obtained for Chesterfield residents and business.	March 2018	Senior Leadership Team	Н	\checkmark	

	Governance Issue	Action Proposed				ppendix D Annual Governance Statement	
		Description	By Date	Officer	Priority	Yes	No
5	Non Housing Property Repairs – The previous 10 year plan has not been adhered to, monitored for completion or adjusted as a result of condition surveys. This issue has been carried forward from 2015/16.	Kier has committed to providing additional resource to bring this work back on track as it has continued to be de-prioritised in relation to other work. This is now likely to be used to inform a fuller re-setting of the property repairs fund leading into the budget setting process for 18/19.	February 2018	Executive Director	Η	V	
6	There has been a lack of capacity to ensure that health and safety arrangements are fit for purpose. This is as a result of major projects in 2016/17 such as the town hall restack that has identified asbestos issues and the opening of the Council's new Queens Park Leisure Centre and destruction of the old leisure centre.	The Health and Wellbeing Manager has produced an action Plan to resolve the issues that will be monitored for completion by the Standards and Audit Committee and	Sept 17	Health and Wellbeing Manager	Н	V	
7	The Performance Monitoring framework requires embedding	The Policy and Communications Service has now been restructured with resource being identified to embed the framework. Recruitment is taking place at the moment.	30/09/17	Policy and Communicat ions Manager	М		\checkmark
8	The Public Private Partnership performance indicators require review to ensure that they focus on what the Council wants to achieve	The review of services within the PPP is currently being scoped. It is intended that the future delivery of the services will be partly defined by the review and therefore any changes to PIs will be considered after that output has been received.	30/06/17	Executive Director	М		\checkmark

		Ар						
	Governance Issue	Action Proposed				Annual Governance Statement		
		Description	By Date	Officer	Priority	Yes	No	
9	Monitoring arrangements for partnerships require review and update.	The Partnership Strategy is to be reviewed in 2017/18 and significant partnerships re- assessed. Discussions will be held with the new political leadership.	30/09/17	Policy and Communicat ions Manager	M		V	
10	Procurement – progress has been made during 2016/17 however the procurement Strategy and training still need to be disseminated to staff	The Procurement Strategy is due to be approved by Cabinet in March 2017. Procurement training is to be added to the new E learning system that is in the process of being launched.	30/06/17	Customers, Commissioni ng and Change Manager	М		\checkmark	